

Decision No 2015/52



REPORT TO: POLICE AND CRIME COMMISSIONER FOR LANCASHIRE

REPORT BY: Inspector Hassan Khan

DATE: 20 October 2015

TITLE: Request for PCC funding towards Early Action

Appendix A refers

EXECUTIVE SUMMARY

The Police and Crime Commissioner will recall that a Police Innovation Fund (PIF) bid was submitted for the development and implementation of Early Action across Lancashire. The bid was approved by the Home Office who awarded Lancashire PCC, the Police and Partners £4.3M over two years to deliver early interventions to children, adults and families. This report now seeks approval from the Police and Crime Commissioner to part fund 4 posts through the PIF bid.

RECOMMENDATION

It is recommended that the PCC approves the release of £79,695 in 2015/16 and £136,056 in 2016-17 from the earmarked 'Strategic Investment Reserve' into the Constabulary's delegated revenue budget to meet the cost of the four posts identified in the report now presented.

Decision taken by the Police and Crime Commissioner for Lancashire:

Original decision, as set out in the attached report, approved without amendment (please delete as appropriate)	YES	NO
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Original decision required to be amended and decision as detailed below:

The reasons for the amended decision are as detailed below:

Police and Crime Commissioner: Comments

DECLARATIONS OF INTEREST

The PCC is asked to consider any personal / prejudicial interests he may have to disclose in relation to the matter under consideration in accordance with the law, the Nolan Principles and the Code of Conduct.

Signed:

Clive Anderson

Police and Crime Commissioner

Date: 26th October 2015.

1. Background and Advice

On 25th March 2015 the Home Office approved a Police innovation Fund (PIF) bid and awarded Lancashire PCC, the Police and Partners £4.3 million over two years to deliver early interventions to children, adults and families. Securing the funding has meant that this work can now be accelerated considerably from 5-10 years down to just two years.

The PIF bid incorporated two distinct, but integrated threads. The first deals with those individuals who are escalating towards a crisis because they are vulnerable through issues such as mental health, social isolation, substance misuse or deprivation. The second concentrates on those identified as engaging in high risk criminal activity, or are at risk of engaging in such activity. The aim is to successfully identify people across the whole of this spectrum and provide interventions and support aimed to divert people from crisis or criminal activity and enable them to thrive, to contribute more and cost less.

The implementation will involve a collaboration of public services both statutory and non-statutory who will collectively provide the most appropriate, quality support, at the earliest point possible in individuals' lives. Lancashire has already started to move towards greater inter-agency collaboration, but is now looking to move beyond surface-level activity, towards a genuine shared methodology and approach to individuals across a broad range of services.

The partners involved are:

*Lancashire Constabulary
The Police & Crime Commissioner
Blackburn Clinical Commissioning Group
Blackburn with Darwen Council
Lancashire County Council
Blackpool Council
Lancashire Women's Centre
North West Ambulance Service
Lancashire Fire and Rescue service.*

Mental Health & Dementia co-ordinator

One aspect of the Early Action Public Service Lancashire project is the implementation of a Mental Health & Dementia Co-ordinator lead.

Numerous researches that have been carried out have highlighted issues around the use of section 136 of the Mental Health Act by the police. Other issues that have been highlighted relating to the police are:

- Inappropriate number of mental health sufferers being taken to police custody as a place of safety
- Inappropriate number of mental health sufferers people being transported to custody/hospital in a police van
- Inappropriate number of mental health sufferers being placed in handcuffs

An Independent report by Lord Adebawale titled, *Independent Commission on Mental Health and Policing*, made some recommendations to address some of these issues. One recommendation was to appoint a Mental Health lead, full time, with explicit and account able links to the NHS, Local Authorities and the Voluntary Sector. The current force lead is currently a Chief Inspector who is undertaking this role in addition to their normal role. This Mental

Health & Dementia Co-ordinator would support the lead on Mental Health related issues. Some of the key responsibilities of this role are:

- To assist the Constabulary's role in the delivery of the MH Crisis Care Concordat locality action plan
- Review all 136 detentions ensuring compliance, accuracy and feedback
- Co-ordinate assessment of the Mental Health Response Service
- Monitor compliance of NW Regional Conveyance policy under Mental Health & Capacity Act

The Mental Health & Dementia Co-ordinator will also be responsible for managing the wearable GPS technology for dementia sufferers who are at risk of going missing and to develop sustainable processes in mental health. Blackburn with Darwen CCG has contributed £22,000 towards this role and we seek further funding from the PCC for this necessary role.

Collaboration manager

This initiative also includes a joint Lancashire Fire and rescue initiative with Lancashire Constabulary which is seeking to utilise the fire service workforce to deploy to operational incidents such as non-crime missing from homes, not only from a search and rescue capability but also with training they will investigate and locate through traditional policing techniques. An initial pilot is due to commence where LRFS are responding to 400 incidents of concern for safety. However there is more scope for LRFS to share demand with Lancashire Constabulary. Through the secured funding **a collaboration coordinator will explore and develop the possibilities and the untapped potential that the fire service can contribute to the wider Public Service Lancashire.** This may include dismantling cannabis farms and further expanding their reach into communities utilising their non-operational time to benefit the preventative Early Action agenda and wider public safety. The OPCC agreed to fund this role and was included in the PIF bid.

Communications role

Due to the vast scale of the Early Action development and implementation across Lancashire, it is vital that this is communicated effectively across all staff within Lancashire Constabulary. Currently there are a number of work-streams within Early Action all of which have their own individual communication strategies. A single communication strategy is required to capture all the work-streams and effectively communicate this to staff to raise awareness of the Early Action work.

It is clear that there is much work to be undertaken to raise awareness of the Early Action development and implementation. Comments on the internal forum, The Buzz, have raised concerns around the necessity of Early Action therefore it is clear that an awareness and communication role is required to ensure staff fully support the development and implementation of Early Action.

The role would require someone of a police sergeant or police staff equivalent to co-ordinate this piece of work over an initial period of 10 months. This role would consist of the following responsibilities:

- Early Action face to face briefings with approx. 3000 police officers
- Early Action face to face briefings with approx. 1500 police staff
- Co-ordinate single media strategy
- Ensure information released to staff is up to date and relevant

- Ensuring staff are consulted with and informed of new proposals
- Maximise engagement opportunities to ensure staff fully understand and support Early Action work

Paramedics Manager

Contact Management at Lancashire Constabulary receive approximately 520 frequent callers accessing police services in 12 month period. Many of these are calling over 50 times in a month; in addition we are aware that North West Ambulance Service also had 356 frequent callers in that same 12 month period and of those frequent callers 44% were the same people ringing both services.

A recent case study revealed that that one service user cost ambulance £4,800 in just one month, this included call taker time and one admission to hospital. This user had made almost 1000 calls to police and it is estimated that if he had continued to call at this rate, in 12 months it would have cost both services £153,000 as a minimum and this is this is by no means an isolated case.

We will develop a pathfinder consistent process with the National Health Service, North West Ambulance Service, (NWAS) local authorities and Clinical Commissioning Groups (CCGs) to identify early those who are accessing multiple services. As a priority we will address those needs and as the project develops identify the vulnerable earlier to prevent crisis rather than collectively responding to them. We will respond at the earliest opportunity with a multi-disciplined team adopting a lead professional approach with staff from North West Ambulance Service, mental health nurses, police and family services to work with the individual or family to get to the root cause of the particular problem and create sustained solutions. Part funding has been approved through the police innovation fund for the manager however we are seeking part funding also from the PCC for this initiative. **The manager will be responsible for developing and managing the long term consistent process.** This will be the first time that this level of collaboration has been adopted on a National level.

The OPCC have agreed to part fund these role through the PIF bid and with Supt. Barrow as set out below

PCC Match Funding	Year 1	Year 2	
	2015-16	2016-17	
	£	£	
Mental Health Co-ordinator	3,333	10,000	Year 1 is part year from 1 Dec
Collaboration Manager	45,528	78,556	Year 1 is part year from 1 Sept
Communications Manager	22,500	22,500	10 months in total
Project Lead (formerly called Paramedics Manager)	8,333	25,000	Required for Yr 1 and Yr 2
	<u>79,695</u>	<u>136,056</u>	

Links to the Police and Crime Plan

Early Action supports the Commissioners objective to working with agencies to ensure that vulnerable people are protected and supported.

Consultation

N/A

Implications

a. Legal

There are none arising specifically from this report.

b. Financial

All costs associated with this request will be contain within existing budgets.

c. Equality considerations


There are none arising specifically from this report.

Background Papers

Public access to information

Information in this form is subject to the Freedom of Information Act 2000 and other legislation.

Part 1 of this form will be made available on the PCC website within 3 working days of approval. Any facts/advice/recommendations that should not be made available on request should not be included in Part 1 but instead on the separate Part 2 form.

Officer declaration	Date
LEGAL IMPLICATIONS – As above	
FINANCIAL IMPLICATIONS – As above	
EQUALITIES IMPLICATIONS – As above	
CONSULTATION – As above	
<p>Director to the Office of the Police and Crime Commissioner (Monitoring Officer)</p> <p>I have been informed about the proposal and confirm that financial, legal and equalities advice has been taken into account in the preparation of this report. I am satisfied that this is an appropriate request to be submitted to the Police and Crime Commissioner for Lancashire.</p> <p>Signature.....Date.....</p>	