



**Lancashire
Constabulary**

police and communities together

DECISION 2015/85

DATE: TUESDAY 22 MARCH 2016

TITLE: COMBINATION AGREEMENT – PENNINE COMMUNITY SAFETY PARTNERSHIP

REPORT BY: ROBERT RUSTON - VICTIMS, COMMISSIONING AND PARTNERSHIPS MANAGER

Executive Summary:

1. Under Schedule 11 (Section 5A) of the Police Reform & Social Responsibility Act 2011 the Police and Crime Commissioner has the responsibility to approve a Combination Agreement between two or more Community Safety Partnerships (CSP)
2. Blackburn with Darwen CSP, Burnley CSP and Rossendale CSP are seeking to enter into a combination agreement to integrate the roles, responsibilities and functions of a joint crime and disorder committee, formalising the current arrangements operating under the Pennine Community Safety Strategic Group.
3. To approve a Combination Agreement the Commissioner will need to be satisfied that the Combination Agreement evidences that it would be in the interest of one or more of the following to do so –
 - (a) reducing crime and disorder
 - (b) reducing re-offending
 - (c) combating the misuse of drugs, alcohol and other substances- and that all responsible authorities in relation to the area are party to the agreement.
4. The Combined CSP would be known as the 'Pennine Lancashire Community Safety Partnership' and is currently chaired by Dr Christopher Clayton, Clinical Chief Officer Blackburn with Darwen Clinical Commissioning Group
5. That the Commissioner acknowledges that, whilst represented on the Pennine Community Safety Strategic Group, Hyndburn and Pendle Districts have chosen to retain their own Community Safety Partnerships.

Recommendation:

It is recommended that the Commissioner:

1. Approves the Combination Agreement to establish a Combined Community Safety Partnership for Blackburn with Darwen, Burnley and Rossendale Council areas, to be known as the Pennine Lancashire Community Safety Partnership.
A copy of the Combination Agreement is attached at Appendix B
2. Continues to provide support to all Community Safety Partnerships in the Pennine Lancashire area, and where possible, will be represented by his office at meetings of the CSPs.

Signature

Clive Cusack

Police and Crime Commissioner

Date 23.3.16

PART I

Appendix A

1. Background and Advice

2. Links to the Police and Crime Plan

The Commissioner has committed to working in Partnership and to support the work of all the Community Safety Partnerships across Lancashire. This proposal supports that commitment.

3. Consultation

All the relevant agencies have been consulted and have signed the Combination Agreement

4. Implications

a. Legal

This complies with the Commissioner's statutory responsibility to approve Community Safety Partnership Combination Agreements

b. Financial

None

c. Equality considerations

None



5. Background Papers

None

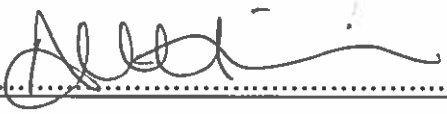
6. Public access to information

Information in this form is subject to the Freedom of Information Act 2000 and other legislation.

Part 1 of this form will be made available on the PCC website within 3 working days of approval. Any facts/advice/recommendations that should not be made available on request should not be included in Part 1 but instead on the separate Part 2 form.

Officer declaration	Date
LEGAL IMPLICATIONS – As above	 23.3.14
FINANCIAL IMPLICATIONS – As above	 23/3/16
EQUALITIES IMPLICATIONS – As above	
CONSULTATION – As above	
Director to the Office of the Police and Crime Commissioner (Monitoring Officer)	

I have been informed about the proposal and confirm that financial, legal and equalities advice has been taken into account in the preparation of this report. I am satisfied that this is an appropriate request to be submitted to the Police and Crime Commissioner for Lancashire.

Signature..........Date.....23.3.16.....

POLICE AND CRIME COMMISSIONER FOR LANCASHIRE



COMMUNITY SAFETY PARTNERSHIPS COMBINATION AGREEMENT

BACKGROUND:

Under the Crime and Disorder Act 1998 Act the Police and Crime Commissioner may make a combination agreement in relation two or more local authority areas.

A combination agreement is an agreement for the functions conferred under section 6 or section 7 of the Crime and Disorder Act 1998 to be carried out in relation to the combined area as if it was a single local authority area. This will include the requirement to produce a plan and undertake the required public consultation in relation to this, and to call a Domestic Homicide Review when required.

All the responsible authorities in relation to the combined area must agree to the combination agreement before the Police and Crime Commissioner may make the agreement.

PROCESS:

To enable the Commissioner to consider the making of a combination agreement the following process has been established by the Office of the Police and Crime Commissioner (OPCC):

1. An initial letter of intent to enter into a combination agreement, signed on behalf of all the relevant responsible authorities, is submitted to the OPCC. For each Local Authority, this should include a signature from the Leader of the Council as well as the Chief Executive or another nominated senior officer.
2. The OPCC will send a Combination Agreement Pro Forma to be completed and signed by all the relevant responsible authorities.
3. The relevant responsible authorities must submit evidence to the Commissioner to demonstrate that a combination agreement will support and enhance the delivery of one or more of the following:
 - Reducing crime and disorder
 - Reducing re-offending
 - Combating the misuse of drugs, alcohol and other substancesPartners may wish to include an evidence base drawn from local crime performance data, re-offending data and details of local engagement plans.

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4. In considering the request to make a Combination Agreement the Commissioner will also take into account a range of additional factors such as:
 - How the combined partnerships will retain local sensitivity, consult with and be accountable to local residents. For example will the combined partnership develop a community engagement strategy?
 - How will scrutiny of the combined partnership be undertaken. For example, will this be through each local authority or will a joint scrutiny committee be established?

5. On consideration of the evidence the Commissioner will notify the relevant responsible authorities whether he is minded to make a Combination Agreement.
6. If the Commissioner is minded to make the combination agreement, then the OPCC will draft an Agreement for signature by all the relevant responsible authorities.

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CSP Combination Agreement – Guidance for CSPs COMMUNITY SAFETY PARTNERSHIPS

COMBINATION AGREEMENT PRO FORMA

Date:	9 th September 2015
Proposed name of new combined CSP:	Pennine Lancashire Community Safety Partnership (CSP)
CSPs applying for the Combination Agreement:	Blackburn with Darwen CSP
	Burnley CSP
	Rossendale CSP
<p>Under the Act a Combination Agreement should demonstrate that it will be in the interest of:</p> <ol style="list-style-type: none"> Reducing crime and disorder Reducing re-offending Combating the misuse of drugs, alcohol and other substances <p>Please provide a brief summary of the evidence to demonstrate how this will be achieved.</p>	<p>There are clear benefits to the area operating a combined Community Safety Partnership between Blackburn with Darwen Rossendale and Burnley. These include:</p> <ul style="list-style-type: none"> Legal mandate to work collaboratively on an all-encompassing crime and disorder plan and hold partner agencies to account. Provides opportunities to work with commissioned services such as Inspire and CRC's within common geographical areas of responsibility to enable more effective and consistent approaches to be developed to reduce crime and disorder. There are improved opportunities for economies of scale, reduced duplication and consistent resource investment from larger partner organisations. Opportunity to make better use of resources i.e. in developing policy and strategy. The influence the group has is enhanced through collaborative bargaining power both at a regional and national level.




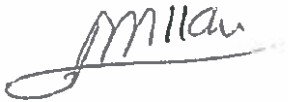



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	<ul style="list-style-type: none">• A CSP at a Pennine level will allow local delivery structures to focus on tactical community concerns and respond more flexibly separating out strategic engagement with partner organisations from the operational.• Opportunity for Elected Members to engage with and influence strategic partners agencies and service providers.• The Constabulary, Community Rehabilitation Company, National Probation Service, Clinical Commissioning Group (East) and Fire Service have limited ability to engage with very localised community safety arrangements beyond this financial year. Authorities need to recognise that and adapt accordingly to avoid strategic engagement at a statutory minimum
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<p>We, the undersigned, certify that the application for a combination agreement is supported by all the appropriate responsible authorities in the combined area.</p>	
Name:	Signature:
Local Authority (Chief Executives)	
Denise Park obo Harry Catherall (BwD)	
Pam Smith (Burnley)	
Stuart Sugarman (Rossendale)	
Local Authority (Leaders)	
Councillor Mohammed Khan (BwD)	
Councillor Mark Townsend (Burnley)	
Councillor Alyson Barnes (Rossendale)	
Police (BCU Commander)	
Chief Superintendent: Damian Darcy	
Fire & Rescue	

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Simon Fryer	<i>Simon Fryer</i>
Clinical Commissioning Groups	
Dr. Christopher Clayton	<i>Chris Clayton</i>
Alex Walker	<i>Alex Walker</i>
CLCRC (Probation)	
Joanne Dann	<i>Joanne Dann</i>
National Probation Service	
Sarah Jarvis	<i>S. Jarvis</i>
Lancashire County Council	
Jo Turton	<i>Jo Turton</i>

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SUPPORTING INFORMATION:

The Office of the Police and Crime Commissioner would appreciate the following information being provided.

(Please note this is not a statutory requirement)

Name of Chair of the Combined Area Community Safety Partnership	Dr. Christopher Clayton
Position/Role of Chair	Clinical Chief Officer of Blackburn with Darwen CCG.
Contact Details E-mail: Telephone:	Chris.Clayton@blackburnwithdarwenccg.nhs.uk 01254 282120
Administrative Support or admin contact for the Combined Area CSP: (Name & contact details)	Rebecca Leach Community Safety Support Officer Rebecca.Leach@Blackburn.gov.uk

The Office of the Police and Crime Commissioner would appreciate the following information for the Commissioner to take into account when considering the request to make a Combination Agreement.

(Please note this is not a statutory requirement)

How will the combined partnership continue to consult with local people and reflect the concerns and issues raised at neighbourhood level?	Each local authority will retain existing arrangements around community engagement for example ward solutions meetings, PACT meetings, community and service user forums. These will be used to drive both local community safety tactical activity and feed in to strategic decision making where concerns are raised that are consistent across the sub-region and require a strategic collaborative response.
Local Authorities have a responsibility to scrutinise the delivery of community safety matters in their area.	Each local authority will initially retain its current scrutiny arrangements while we review the most streamlined mechanism for engaging members collaboratively. In the interim these existing arrangements will be supplemented by

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Can you confirm if this will continue to be undertaken by each Local Authority or if a Joint Scrutiny Committee will be formed for this purpose.

a dedicated 'forum' for members to work together and engage, support and challenge the work of the partnership. This will be aligned to existing member engagement activity to include the Police and Crime Commissioners pan Lancashire forum.